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Date: 4 March 2025

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CONFIDENTIAL – ADDRESSEE ONLY  
HM Area Coroner  
Lorraine Harris  
East Riding of Yorkshire and City of Kingston Upon Hull  
The GuildHall  
Alfred Gelder Street  
Hull  
HU1 2AA

Dear Coroner

**Response to Regulation 28 – Report to Prevent Future Deaths Touching the Death of Gary Stephen Dunn (8/12/2023)**

The enclosed response is on behalf of Kingston Upon Hull City Council, as Traffic Authority.

Yours faithfully

[REDACTED]

[REDACTED]

**For and on behalf of Forbes Solicitors LLP**

## **Kingston Upon Hull City Council (The Council) Response to Regulation 28 Report to Prevent Future Deaths (PFD) Dated 3rd December 2024.**

The following has been prepared in response to the Coroner's Regulation 28 PFD issued to Traffic Services, Hull City Council. This is further to the Inquest of the 2nd December 2024 touching the death of Gary Stephen Dunn who died in a tragic road traffic collision on the 8th December 2023, at the Stoneferry Road/Ferry Lane roundabout, Kingston Upon Hull.

The Council were not an interested person at the inquest hearing held on the 2nd December 2024 and had not been invited to provide any evidence to assist the coroner in her investigation prior to receiving the Regulation 28 PFD.

### **The PFD notes the coroner's concerns in box 5 as follows:**

1. *"The Officer in the Case, an experienced Serious Collision Investigation Officer, raised concerns regarding the signage of 2 aspects of this area of road:*

- *Firstly, although the road markings which indicate the centre lane can also be used for left hand turning vehicles was regarded as clear, the officer felt there was insufficient actual road signage to assist road users in how the roundabout can be navigated. This was of particular concern as this is a busy roundabout with a build-up of traffic and so markings on the road are often obscured.*
- *Secondly, there is a dual use path for both pedestrians and cyclists as well as the availability of a Toucan Crossing. This provides cyclists with an alternative to using the road. Again, evidence was heard that there was inappropriate signage to instruct cyclists that this route was available."*

## **The Council's Response to the Coroner's concerns:**

### **1. Road Signage in Advance of the Roundabout**

The Council does not accept that there was insufficient actual road signage to assist road users in how the roundabout could be navigated. It is accepted that there were alterations to lane designations at the roundabout in question, this being undertaken on or about January 2022. Following those road alterations to lane designations, "New Road Layout Ahead" signs were erected and remained in place until after May 2022. There is a 3 month minimum requirement to provide advanced warning for new road layout works.

The Council follow and adopts advice and guidance provided within The Traffic Signs Manual. There is no statutory requirement for there to be Lane Designation Signage in accordance with the Traffic Signs Regulations and General Directions 2016 (as amended) (TSRGD). The Manual offers advice to traffic authorities on the use of traffic signs and road markings on the highway network. Section 1.1.3 of Chapter 1 provides that *"reducing sign clutter was a key aim of the revision of TSRGD...Following the advice in the Manual can help traffic authorities reduce the amount of sign clutter on their roads."*

In accordance with Chapter 5, Section 9.1.3 of the Traffic Signs Manual, *"...lane arrows may be supplemented by a matching indication on an upright sign to diagram 877 (S11-2-22)."* Lane designation signage is not a mandatory requirement in accordance with the Manual and guidance.

However, following this tragic incident and in accordance with powers conferred upon the traffic authority under section 39 Road Traffic Act 1988 *"for controlling, protecting or assisting the*

*movement of traffic on roads*", and to promote road safety, the Council intend to install Lane designation signage for Northbound traffic to ensure that advanced signage is clearer on the approach to the roundabout for all road users.

The Council propose to undertake the signage changes as a works programme during the 2025/26 financial year subject to approval for funding and resources.

The Highway Code specifically rules 76 to 78 applicable to cyclists at roundabouts and rules 184 to 190 are relevant for road users especially cyclists on how to navigate roundabouts.

## 2. Signage on the cycling route

The start/end and connecting side streets are signed setting out the cycle route. It is understood from the evidence that the deceased cyclist came off the cycle route in order to join the traffic flow on the carriageway. Whilst there was provision of a cycle lane to keep cycles off the road, cyclists have a choice of whether to remain or not on the cycle route. There is no mandatory requirement for cyclists to remain on the dual cycle path.

The Council propose to make changes to the cycle signage to highlight the presence of the Toucan crossing route available to cyclists on the dual use path. The Council propose to put in place an applicable sign to be implemented before August 2025.

The Council send their deepest condolences to the family of the deceased and intend to take the above changes to ensure that future road traffic accidents are minimised.