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Date: 14 July 2025

Dear Ms Bailey

Regulation 28 Report: Dean Bradley

Thank you for the Regulation 28 Report dated 28 May 2025 regarding the death of Dean Bradley in October 2021 which you sent to Chief Executive.

The report highlighted concerns in relation to resources for safeguarding those with mental health illnesses whilst intoxicated and how a person who was suicidal, suffering with mental health concerns and intoxicated could be adequately safeguarded until sufficiently sober to allow a mental health assessment.

It was noted that the Regulation 28 Report was sent to the four Local Authorities in the area. I am aware that the matters for concern were raised with the Independent Chair of the Teesside Safeguarding Adults Board (TSAB) and were discussed at a meeting of the Board on 11 June 2025.

It is noted that the evidence heard during the Inquest was that an intoxicated person could not be adequately safeguarded until they were sufficiently sober to allow a mental health assessment leading to the conclusion of there being a gap in services available. In our view, the most appropriate approach to dealing with Mr Bradley at his time of crisis would have been for the Police Officers to detain him under Section 136 of the Mental Health Act and take him to a place of safety. Section 136 of the Mental Health Act is a critical legal framework that enables Police Officers to act in situations where individuals may be at risk due to mental health issues. This power allows the detention of individuals appearing to have a mental disorder who are in a public place. When the Police attended, Mr Bradley was sitting on the bridge over the railway line, he was in a public place, and it is relayed in the Regulation 28 Report that Mr Bradley was having persecutory beliefs and paranoia saying he wanted to kill himself. This meets the criteria of the S136 power and therefore the most appropriate action would have been to detain Mr Bradley under that power and take him to the assessment suite.

Clare Bailey
Senior Coroner
Teesside & Hartlepool Coroners Service
Middlesbrough Town Hall
Albert Road
Middlesbrough
TS1 2QJ

The assessment suite is in Roseberry Park Hospital. Tees, Esk and Wear Valley NHS Foundation Trust (TEWV) run this hospital. This is the designated place of safety for those under the influence of drugs or alcohol and presenting with mental health concerns. Under the S136 power, the individual can be held for up to 24 hours, extendable by an additional 12 hours if necessary for assessment. During this time, mental health professionals would assess an individual to determine their needs and whether further treatment is required. The region does not have 'crisis cafes' or 'Calming Centres,' but the assessment suite is deemed to be a service that works well when used by the Police.

Representatives from Stockton Borough Council sit on a Mental Health Legislation Operational Group. It is proposed that TEWV's policy on Section 136 is brought to this group to consider whether there is a need for further education and awareness within Cleveland Police regarding the use of Section 136 powers to safeguard an individual requiring mental health assessment.

I will also recirculate the Section 136 Policy to relevant staff within Adult Social Care in Stockton Borough Council raise awareness of the concerns identified through Mr Bradley's inquest.

Yours sincerely



Interim Director Adults Social Care