

Chief Constable 4 August 2025

HM CORONER'S COURT BRISTOL

BEFORE: ASSISTANT CORONER ROBERT SOWERSBY

IN THE INQUEST TOUCHING THE DEATH OF AMY LEVY

RESPONSE TO REGULATION 28 REPORT

1. Introduction

- 1.1 This response is provided on behalf of the Chief Constable of Surrey Police to assist His Majesty's Assistant Coroner following the conclusion of the inquest into the death of Amy Levy and in response to the matters of concern raised in the Regulation 28 Report to Prevent Future Deaths dated 10th June 2025.
- 2. Legal and Regulatory Framework relevant to Preventing Future Deaths following an Inquest
- 2.1 This response is provided in accordance with Regulation 29 of The Coroners (Investigations) Regulations 2013, which requires that a person or organisation receiving a report under Regulation 28 must respond in writing within 56 days, either:
 - Detailing the action that has been taken or which is proposed to be taken, including a timetable for action; or
 - Explaining why no action is proposed.

2.2 Surrey Police recognises the importance of these reports in improving public safety and is committed to addressing concerns raised in the prevention of future deaths process.

3. Issues raised by His Majesty's Assistant Coroner pursuant to the Inquest evidence

- 3.1 The inquest into the death of Amy Levy identified that she had contacted a friend indicating she had self-harmed and had taken an overdose, but her location was unknown. Collectively, two Police forces attempted to contact her family and friends in an effort to obtain her address or further information.
- 3.2 A key concern identified during the inquest was that although a number of phone calls were made by the police to her family and friends, no voicemail messages were left when those calls went unanswered. This meant that recipients may have been unaware of the urgency or source of the call, and which may have delayed a critical response.
- 3.3 In the Regulation 28 report, His Majesty's Assistant Coroner noted that whilst Surrey Police had updated its 'Deployment of Resources Procedure' to include guidance around voicemail messaging, it was not clear whether the guidance applies only to control room staff or also extends to operational police officers.
- 3.4 His Majesty's Assistant Coroner expressed concern that in the absence of clear, forcewide guidance or training, there remained a risk that future deaths could occur in similar circumstances.

4. Organisational Structure

- 4.1 Surrey Police's Force Command Centre is the central hub for receiving and managing all emergency (999), non-emergency (101) calls and non-voice contact (which includes, but is not limited to, emails, texts, and social media posts).
- 4.2 Within the Force Command Centre, call takers gather information from the contact (a caller or via non-voice channels) and create incident logs, and dispatchers allocate appropriate police resources in real time.
- 4.3 The Force Command Centre operates under the oversight of a Silver (Chief Inspector) who provides operational leadership.
- 4.4 Surrey Police is divided into three geographical divisions, each with teams of frontline officers who respond to incidents. The divisions are supported by a centrally managed Operations Command, which provides specialist support (such as Dogs, Armed Response and Roads Policing).
- 4.5 Oversight of officer and staff training, adherence to policies and procedures and continuous professional development training is managed by the Learning and Professional Development department.

5. Action Taken by Surrey Police: Policy Update

- 5.1 Prior to the conclusion of the inquest, Surrey Police had already reviewed and updated its Deployment of Resources Procedure policy to include detailed guidance on contacting members of the public when seeking urgent information, including the appropriate use of voicemail messaging.
- 5.2 This updated procedure (Sections 13.7-13.13) now makes it clear that staff making calls to members of the public and dispatchers sending officers to incidents, must consider whether it is appropriate to leave a voicemail unless there is a compelling operational reason not to do so. Where a voicemail is left, it must:
 - Identify that the call is from the police.
 - Provide a reference number where relevant.
 - Request a call back.
- 5.3 The updated procedure also includes safeguards to ensure no personal, sensitive, or case-specific information is left in the voicemail and sets out the requirement to record the rationale for the decision taken. The procedure further mandates that CADs ('computer aided dispatch' incident logs) must not be closed until it is clear that contact has been made or reasonable efforts to make contact have been exhausted.

Scope of the Policy

- 5.4 Whilst this procedure is owned and used within the Force Command Centre by contact and dispatch staff, the principles it outlines are being embedded more broadly. This includes operational officers who may also make time-critical enquiries when seeking to locate a vulnerable person.
- 5.5 In response to the concern raised by the Coroner that the guidance may appear limited in scope, Surrey Police is now taking steps to ensure that this guidance is embedded force-wide, including through training and inclusion in relevant operational development programmes.

Action in Progress: Training and Awareness

- 5.6 Learning and Professional Development is now incorporating this updated guidance into multiple training pathways. Specifically:
 - All new Police Constables and Police Community Support Officers will receive training on voicemail practice as part of their initial training.
 - It will be included in appropriate Detective training courses, as well as the Sergeant and Inspector promotion pathways.
 - It will be embedded into the Initial Development Programme for Force Command Centre contact and dispatch staff. This is the team that receives initial contact from

- members of the public and dispatches officers in response to operational calls and contact.
- The Continuous Professional Development team within Learning & Professional Development is developing options for wider inclusion via refresher sessions.
 Continuous Professional Development delivery is anticipated to begin from September 2025, subject to scheduling availability.
- 5.7 The updated guidance in the Surrey Police Deployment of Resources procedure and associated training pathways has been shared with the College of Policing to ensure alignment with any national best practice. We will keep our local approach under review in light of any future guidance issued by the College.
- 5.8 To ensure this learning is embedded across the force, Surrey Police are taking the following specific steps:
 - Monitor compliance with the new procedure: The Deployment of Resources
 Procedure is a live document and subject to regular review. Updates are highlighted
 via briefing screens within the Force Command Centre. Compliance is audited
 through the Quality Control Team, who conduct structured reviews on key focus
 areas.
 - Review training content and its effectiveness: All training content is subject to annual review by the Learning and Professional Development department. As part of the ongoing transformation of the department, an evaluation strategy will be embedded to assess effectiveness and knowledge retention, which will be fully implemented by mid-2026. In addition, for leadership courses, there will be a biannual evaluation with course leavers, starting from January 2026, to measure impact and identify gaps.
 - Engagement with the College of Policing: The revised procedure and our plans to incorporate the guidance into training has been shared with the College to seek confirmation that it aligns with any forthcoming national standards. Engagement will continue until formal feedback is received.

6. Timetable for Action

Action	Status	Owner	Expected Completion
Procedure update (voicemail	Completed	Deputy Head of Force	Prior to Inquest
guidance)		Command Centre	conclusion
Training for new recruits and detectives	In progress	Head of Learning &	Ongoing
		Professional	(August 2025)
		Development	onward
Inclusion in promotion		Head of Learning &	Ongoing
pathways	In progress	Professional	(September
(Sergeants/Inspectors)		Development	2025) onward
Embedding in the Initial		Head of Learning &	Ongoing
Development Programme (call	In progress	Professional	(August 2025)
takers and dispatchers)		Development	onward
Continuous Professional		Head of Learning &	From Contombor
Development input across	Planned	Professional	From September 2025 onward
wider workforce		Development	2025 Offwaru
Engagement with College of		Hood of Loarning P	
Policing to ensure that	Ongoing	Head of Learning & Professional	From July 2025 onward
national best practice is			
considered		Development	

Yours sincerely



Chief Constable