

Report on Progress against Business Plan 2008-09

# STRATEGIC OBJECTIVE 1

To establish effective links with and support to the Local Family Justice Councils

| Supporting Activity  | Owner  | Aim   | Target<br>Date             | Outcome  |
|--|--|---|----------------------------|--|
| Secretariat to visit all 39     Local Family Justice Councils     (LFJCs)  | Secretary/<br>Local Family<br>Justice<br>Council<br>Liaison<br>Manager | To establish and improve effective two way communication between the national FJC and all of the LFJCs  | March<br>2009              | Establish effective networking between Secretariat and chairs of LFJCs and their administrators.   |
| Secretariat visited 19 Local FJC   |  |   |                            |  |
| Over a two year period, 34 of 3  |  |   | nd communic                | ation with the Local FJCs has  |
| improved. All but 3 Councils no  |  |   |                            |  |
| 2. Secretariat to hold an annual conference for the Secretaries to the LFJCs   | Secretary/<br>LFJC Liaison<br>Manager                                  | To improve awareness of the issues facing Secretaries to the LFJCs, to gain a greater understanding of what the national FJC can do to help and to make clear what is expected of LFJC Secretaries. | Nov 2008                   | Improved two way communication between LFJC administrators and the Secretariat. Exchange of minutes and complete membership lists.   |
| The Second annual event for Lo   | ocal FJC adminis   | trators was held in Manchest  | er on Novem                | nber 4 <sup>th</sup> 2008. The feedback  |
| from those administrators who<br>benefit from it. The disappoint<br>common reason cited for non-a<br>pressure of work. It may assist | ing aspect was t<br>ttendance was t                                    | he poor attendance – only 16<br>he refusal of managers to re  | of 39 admi<br>lease them f | nistrators attended. The most or the conference due to   |
| 3. To secure responsibility for  | Secretary/   | To improve the control  | March                      | Greater certainty of the   |
| distributing the budget for funding training events and incidental expenditure for Local FJCs  | LFJC Liaison<br>Manager  | over and transparency of<br>the Local FJC budgets   | 2009                       | monies available to LFJCs for funding their activities, greater ease in securing the monies and better quality management information on the activities of the LFJCs available to the FJC. |
| Senior management support for  |  |   | red and neg                | otiations with HMCS Finance  |
| are at an advanced stage for se  |  |   |                            |  |
| 4. Secretariat to investigate options for increasing the LFJC input to the national FJC website                                      | Secretary/LFJ<br>C Liaison<br>Manager                                  | To increase and improve the website resource that is available for use by LFJCs   | Dec 2008                   | A better quality LFJC contribution to the FJC website  |
| The Secretariat has been in disc<br>FJC on a Local FJC website hos   |  |   |                            |  |

### **STRATEGIC OBJECTIVE 2**

To understand better the impact of diversity on the Family Justice System and to identify any action required to better meet the needs of children and parents from BME communities coming into contact with the Family Justice System.

conference and will consult with the Local FJCs after the April 2009 conference.

| Supporting Activity   | Owner                              | Aim   | Target<br>Date               | Outcome  |  |
|---|------------------------------------|---|------------------------------|--|--|
| Organise a forum for BME community/NGO groups   | Chair of<br>Diversity<br>Committee | To identify the priorities of BME community/NGO groups relating to BME experiences of the family justice system | Oct 2008                     | Positive engagement with BME groups producing agreed priorities for consideration by the FJC.  |  |
| The BME forum has taken longer to arrange than anticipated but will take place in June 2009 at the House of Lords. It will focus on the impact of the new domestic violence legislation on BME groups. It will be chaired by Bns Elizabeth Butler-Sloss |                                    |   |                              |  |  |
| 2. Contribute to Diversity audit of MoJ family policies   | Chair of<br>Diversity<br>Committee | To advise MoJ on the impact of its family justice policies on ethnic minority communities                       | Ongoing                      | Provide input to MoJ Diversity Impact Assessment which will inform future policy development and may require amendment of existing policies. |  |
| The Diversity Cmte successfully Court and have secured a number   |                                    |   |                              |  |  |
| 3. To support the implementation of the Forced Marriages (Civil Remedies) Act 2007 and to monitor the effectiveness of its operation.   | Chair of<br>Diversity<br>Committee | Provide expert input on implementation issues (e.g. rules of court). Make case for mechanism to monitor the Act | To meet<br>MoJ time<br>table | A successful implementation of the Act followed by early identification of any problems with its operation.                                  |  |

The Committee drafted the FJC response to the public consultation on the rules of court and has been monitoring the early operation of the Act with a view to proposing a review of the legislation after an appropriate period.

# **STRATEGIC OBJECTIVE 3:**

To examine the use and role of experts in the Family Justice System

| Supporting Activity   | Owner                             | Aim  | Target<br>Date   | Outcome  |
|---|-----------------------------------|--|------------------|--|
| Monitor the impact of the Public Law Outline (PLO) on the use of experts  | Chair of<br>Experts<br>Committee  | To identify any early difficulties with the PLO in so far as it impacts on experts   | Ongoing          | To provide advice on resolving any difficulties identified in the operation of the PLO                   |
| The Committee has not been ma   | de aware of any                   | early problems with the PL   | O in so far a    | s it impacts on experts.   |
| To examine feasibility of introducing a system for giving feedback to experts on the quality of their evidence    | Chair of<br>Experts<br>Committee  | To provide experts with feedback on the usefulness of their evidence to the court in order to improve future performance                       | December<br>2008 | If feasible, to produce proposals for feedback mechanism for experts for consideration by FJC.           |
| A paper with initial proposals has the Committee's future consideration   |                                   | by the Committee and a re  | vised versior    | n is currently being drafted for   |
| To examine options for researching the quality of experts' written reports in partnership with other stakeholders | Chair of<br>Experts<br>Committee  | To secure evidence on<br>the standard and quality<br>of the written evidence<br>provided by experts in<br>the course of family<br>proceedings. | March<br>2009    | If feasible, to produce a specification for a research project examining the quality of written reports. |
| The Committee has approved a r  | research proposa                  | al from Prof Jane Ireland and  | d John Pinscl    | hof to examine the quality of  |
| pyschologists' reports used in far  |                                   |  |                  |  |
| has been formally approved by t   |                                   |  |                  | 1  |
| 4.To play full role in taking forward the Government's response to the Chief Medical                              | Chair of<br>Experts<br>Committee/ | To assist NHS and DH colleagues in setting up the new system.  | Ongoing          | A new system for provision of expert evidence which better meets the needs of                            |

| Officer's report | Chair of     | the family courts for high |
|------------------|--------------|----------------------------|
| ·                | Children in  | quality & timely expert    |
|                  | Safeguarding | evidence                   |
|                  | Proceedings  |                            |
|                  | Committee    |                            |

The Committee has not been able to contribute to this important area of work during this reporting period because of the delays in taking the project forward. The pilots are now underway and DoH has undertaken to keep stakeholders better informed of progress in future.

# **STRATEGIC OBJECTIVE 4:**

To identify and address major issues of concern in proceedings safeguarding children (Public Law and Adoption)

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|---|---|---|--|--|
| Supporting Activity   | Owner   | Aim   | Target<br>Date   | Outcome  |
| To support improvements in the conduct of care and adoption proceedings in the interests of children and families | Chair of<br>Children in<br>Safeguarding<br>Proceedings<br>Committee | To support the PLO by:  1) advising on the commissioning of research into the operation of the PLO  2) identifying data gaps & quality issues relating to public law proceedings & looked after children & advising MoJ, DCSF & WAG accordingly.  3) providing guidance to practitioners via LFJCs and the JSB as to how placement order applications can best be managed in the PLO context  4) gathering information on good practice issues in order to consider the preparation of a good practice handbook.  5) devising agreed formats for documents prepared by local authorities for use in court supported by the Integrated Children's System (ICS) | In accordance with dept timetables except:  ICS Proformas agreed by June 2008  Guidance on placement order applics by August 2008. | Changes to care proceedings which reflect the views and priorities of the FJC. |
| The Committee completed its wo applications by the target of Augustian  |   | mas in summer 2008 and circ   |  | · · · · · · · · · · · · · · · · · · ·  |
| Committee has yet to be asked for   |   |   |  |  |
| 2. To consider other  | Chairs of   | Examining and making  | March 2009   | Changes to care  |
| developments to improve the   | Children in   | recommendations on the  |  | proceedings which reflect  |
| conduct of care and adoption  | Safeguarding  | following:  |  | the views and priorities of  |
| proceedings   | Proceedings   | The impact of local   |  | the FJC.   |
|   | Committee,  | authority panels on delay   |  |  |
|   | Experts   | in decision making; the   |  |  |
|   | Committee   | development and use of  |  |  |
|   | and ADR   | Family Group  |  |  |

| The Committee has begun to take 2008-09. The paper is currently b 3.To play full role in taking forward the Government's response to the Chief Medical Officer's report |   |   |                            | A new system for provision of expert evidence which better meets the needs of the family courts for high quality & timely expert evidence.   |
|---|---|---|----------------------------|--|
| The Committee has not been able   | to carry forwar   |   |                            | lelayed. The pilots are now  |
| under way and DoH has undertak  | en to keep stake  | eholders better informed in the   | ne future.                 |  |
| 4. To examine the range of residential & non-residential assessments used in public law proceedings.  | Chair of Children in Safeguarding Proceedings Committee/ Chair of Experts Committee                                 | To formulate questions about the quality of evidence provided by assessments especially in relation to parental capacity to change .  | March 2009                 | To identify those assessments which provide valuable evidence to the courts, assist the judiciary in making appropriate decisions in the child's best interests and, therefore, represent value for money. |
| The Committee is yet to commen  | ce work on this p   | project.  |                            |  |
| 5. To retain oversight of the impact of LSC reforms on public law proceedings.  | Chair of Children in Safeguarding Proceedings Committee lead/ Chair of Children in families Cmte/ Chair of ADR Cmte | To press for a legal aid regime which provides for high quality legal advice and representation for children and parents in family proceedings  | First stage:<br>March 2009 | Ready availability of high<br>quality legal advice &<br>representation for<br>parents and children.  |
| The Committee has provided full   | contributions to  | the FJC responses to five LSC   | C consultations            | s published during this  |
| 6. To engage with Government and professional organisations to promote the recruitment and retention of high quality of social workers                                  | Chair of Children in Safeguarding Proceedings Committee/ Chair of the Education & Training Cmte                     | 1) to contribute to DCSF & WAG policy on these issues 2) to encourage LFJCs to develop programmes of inter-disciplinary training for social workers 3) to examine the role & practice of IROs in public law cases, including monitoring the proposed reforms currently before Parliament 4) to engage with ADCS with particular focus on evidence based practice and consistency of | March 2009                 | To improve the quality of social work evidence in care and adoption proceedings & express support for social work professionals  |

|  | approach by social workers |  |  |
|--|----------------------------|--|--|
|--|----------------------------|--|--|

The Committee has secured FJC representation on the Key Partners' Group of the Social Work Taskforce charged with reforming the professional qualifications and development of social workers. The Committee has also begun to take forward work on the IROs and has engaged with the relevant DCSF officials who are currently conducting a review of the role of IROs – the Committee has met with them and expressed its initial views on how the role can be made more effective.

### STRATEGIC OBJECTIVE 5:

To promote better outcomes for parties and children in Private Law Proceedings

| Supporting Activity   | Owner   | Aim  | Target<br>Date              | Outcome  |
|---|---|--|-----------------------------|--|
| To support the introduction of the new Practice Direction on consent orders in cases with a history of domestic violence                              | Chair of<br>Domestic<br>Violence<br>Working<br>Group lead | To encourage LFJC awareness and discussion of the implications of the new Practice Direction                   | Dec 2008                    | A high level of compliance with the new Practice Direction   |
| Members of the Committee draft  |   |  |                             |  |
| Feedback from the Local FJCs inc  |   |  |                             |  |
| 2. To respond to the MoJ consultation on the draft Family Procedure Rules on private law cases  | Chair of<br>Children in<br>Families<br>Committee          | To provide expert input on the rules.  | To meet<br>MoJ<br>timetable | To help produce workable and effective rules for private law cases.  |
| The Committee provided detailed   |   | put to the court forms, v  | which the MoJ               | took on board, and its advice  |
| on the content of the rules was la  | Chair of  | To promote the   | March 2009                  | Creater compliance with best   |
| 3. By liaison with local Family Justice Councils and member agencies collate and disseminate practice information and research evidence               | Children in<br>Families<br>Committee                      | To promote the development of good practice models, supported by research evidence, in private law proceedings | INIAI CIT 2009              | Greater compliance with best practice models in private law proceedings  |
| The Committee did not take this   | strand of work fo   | rward in 2008-09   |                             |  |
| 4. To examine the feasibility of enabling the family courts to refer cases to Multi-Agency Risk Assessment Conferences (MARACs)                       | Chair of the<br>Domestic<br>Violence<br>Working<br>Group  | To promote a multi-<br>agency approach to<br>DV risk assessment  | December<br>2008            | To work with CAADA to produce costed proposals on extending MARACs to the family courts for consideration by the FJC |
| The DV Working Group engaged  |   |  | erred it to the             | Family Criminal Interface  |
| Committee which is better placed  |   |  | ı                           |  |
| 5. To seek an interdisciplinary view on the content and implementation of the 'contact activities' provided for in the Children and Adoption Act 2006 | Chair of the<br>Children in<br>Families<br>Committee      | To influence and stimulate the development of policy on contact activities                                     | March 2009                  | To put the views of the Committee and Council to DCSF ministers on the appropriate content of 'contact activities'   |
| The Committee has worked close  |   |  |                             |  |
| implementation of the 2006 Act a  |   |  |                             |  |
| 6. To seek input from the LFJCs on the effective promotion of   | Chair of the<br>Children in                               | To influence the direction of policy on  | March 2009                  | To feed the views of the Committee and Council to the  |

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| family mediation generally and, specifically, on the use of the Family Procedure Rules to achieve this.  | Families<br>Committee | the rules of court so<br>that they give the<br>greatest possible<br>encouragement to<br>family mediation in |                  | FPR during the rule drafting process and on consultation. |  |
|--|-----------------------|---|------------------|---|--|
|  |                       | appropriate cases.  |                  |   |  |
| The Committee completed this to  |                       |   | iews were com    | nmunicated to the officials                               |  |
| drafting the new Family Procedu  |                       |   | T .              |   |  |
| 7. To examine the availability,  | Chair of the          | To asses the  | March 2009       | A mapping exercise showing                                |  |
| waiting times and value for  | Domestic              | effectiveness of  |                  | the accessibility of                                      |  |
| money of perpetrator   | Violence              | perpetrator   |                  | perpetrator programmes and                                |  |
| programmes   | Working               | programmes  |                  | an analysis of outcomes.                                  |  |
|  | Group                 |   |                  | J   |  |
| The Working group did not comm   | nence this project    | t in 2008-09.   |                  |   |  |
| 8. To examine the quantity and   | Chair of the          | To identify the   | December         | To engage with the JSB and                                |  |
| quality of judicial training on  | Domestic              | strengths and   | 2008             | to work with them on                                      |  |
| DV, HBV and forced marriage  | Violence              | weaknesses of   |                  | improving training in this                                |  |
|  | Working               | current provision   |                  | area if weaknesses are                                    |  |
|  | Group                 |   |                  | identified.   |  |
| The Working Group has satisfied  |                       | opropriateness of the cor   | ntent of the tra |   |  |
| The Working Group has satisfied itself as to the appropriateness of the content of the training for the professional judiciary but has yet to examine the new training for family magistrates. |                       |   |                  |   |  |

# STRATEGIC OBJECTIVE 6:

To identify and address major issues which affect families in relation to financial and property matters.

| Supporting Activity  | Owner  | Aim   | Target<br>Date   | Outcome   |
|--|--|---|------------------|---|
| 1.To monitor the operation of<br>the legislation in Scotland on<br>cohabitants   | Chair of the<br>Money and<br>Property<br>Committee | To learn lessons from<br>the operation of the<br>Scottish legislation<br>and to feed them into<br>the debate in England<br>and Wales                      | March 2009       | A better informed debate on<br>the merits of implementing<br>the Law Commission's report<br>on cohabitation in England<br>and Wales |
| The Committee will need to exter bed in.   | nd this activity in                                | to 2009-10 to allow a sur   | fficient period  | for the Scottish legislation to   |
| 2.To consider the role of court led dispute resolution in financial proceedings, including the dissemination of best practice from and through LFJCs | Chair of the<br>Money and<br>Property<br>Committee | To advise and assist<br>the LFJCs to promote<br>best practice in<br>financial proceedings   | March 2009       | Greater consistency of practice in Financial Dispute Resolution hearings and other areas of financial proceedings.                  |
| The Committee is preparing a page  | per on best pract                                  | tice in financial proceedir   | ngs for discuss  | ion at its next meeting.  |
| 3. To make the case for reform of the law on pre-nuptial agreements as part of a wider reform of Section 25 MCA.                                     | Chair of<br>Money and<br>Property<br>Committee     | To ask the Law Commission to include enforcement of pre-nuptial agreements as part of a wider review of Section 25 MCA in its 10 programme of law reform. | December<br>2008 | Inclusion of a wide ranging<br>review of Section 25 MCA in<br>the Law Commission's 10<br>programme of Law reform.                   |

programme of law reform and this was included when the new programme was announced.

# STRATEGIC OBJECTIVE 7:

To identify changes in policy, practice and procedure that will enable the family justice system to listen more effectively to the Voice of the Child.

| Supporting Activity  | Owner  | Aim  | Target Date       | Outcome   |
|--|--|--|-------------------|---|
| 1. To hold a debate at an appropriate venue on the FJC's Family Law article on Enhancing the Participation of Children in Family Proceedings | Chair of<br>Voice of the<br>Child<br>Committee | To encourage debate among family judiciary and practitioners on the issues raised in the article                                   | September<br>2008 | Raised awareness of the arguments in favour of enhancing the participation of children in family proceedings among judiciary and practitioners.   |
| The debate was held in October a well attended and the feedback from podcast is available on the FJC we                                      | om those who a                                 |  |                   |   |
| 2. To examine the scope for<br>early interventions for children<br>available under the Children and<br>Adoption Act 2006                     | Chair of<br>Voice of the<br>Child<br>Committee | To identify any new opportunities for early interventions under the new legislation  | March 2009        | To disseminate information to LFJCs and practitioners on the availability of any new opportunities for early interventions for children involved in private and public law proceedings. |
| The Sub Committee was not able   | to start this wor                              | rkstream in 2008-09  |                   | · ·   |
| 3. To tender for a new partner organisation to run the FJC's Children and Young People's Group   | Chair of<br>Voice of the<br>Child<br>Committee | To identify an appropriate organisation with expertise in communicating with children to run the Children and Young People's Group | September<br>2008 | The Children and Young People's Group to be reconstituted, and providing the FJC with input on a range of issues, as soon as possible.  |

Group has been identified.

# STRATEGIC OBJECTIVE 8:

To identify opportunities to develop and deliver inter-disciplinary education and training to key professional groups working in the family justice system

| Supporting Activity   | Owner  | Aim  | Target<br>Date   | Outcome  |
|---|--|--|------------------|--|
| 1. To map the provision of education and training provided for or available to professionals beginning to work in the family justice system | Chair of<br>Education &<br>Training<br>Committee | To advise the Council about the likely current levels of knowledge and understanding of those starting to work in the family justice system. | May 2008         | Report on the current<br>qualifications and training of<br>new professionals working in<br>the family justice system |
| This objective has been complete  | d successfully. T                                | he information is now av   | vailable on the  | FJC website.   |
| 2. To examine the feasibility of producing a DVD on court skills  | Chair of<br>Education &                          | To produce costed proposals for FJC  | December<br>2008 | To improve the performance of social workers in preparing  |

| for social workers  | Training<br>Committee                            | consideration to produce and distribute a training DVD   |            | for, and giving evidence in, public hearings  |
|---|--|--|------------|---|
| The Committee decided not to proceed with this objective on discovering that a video on this subject had been produced recently by SCIE – the Committee then began to explore joint working with SCIE to try to improve social worker training. |  |  |            |   |
| 3. To examine the merits of producing a training events toolkit for LFJCs   | Chair of<br>Education &<br>Training<br>Committee | To provide LFJCs with appropriate advice on organising effective inter-disciplinary training events                      | March 2009 | To improve the quality of LFJC training events  |
| This has been subsumed in the drafting of a new handbook for the members of LFJCs being taken forward by the Secretariat.   |  |  |            |   |
| 4. To identify the scope for training on mental health issues   | Chair of<br>Education &<br>Training<br>Committee | To promote training on dealing with challenging and Borderline Personality Disorder clients in the family justice system | March 2009 | To improve access to inter-<br>disciplinary training for<br>professionals in the family<br>justice system dealing with<br>challenging/BPD clients |
| The Committee was not able to take this forward in 2008-09 however it will remain relevant in 2009-10 because mental health is the theme of the Dartington Conference.  |  |  |            |   |